



1 **NEED**

2 **The Northern European Enclosure Dam for if climate change mitigation**  
3 **fails**

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## ABSTRACT

13 It might be impossible to truly fathom the magnitude of the threat that  
14 global-mean sea level rise poses. However, conceptualizing the scale of the  
15 solutions required to protect ourselves against global-mean sea level rise, aids  
16 in our ability to acknowledge and understand the threat that sea level rise  
17 poses. On these grounds, we here discuss a means to protect over 25 million  
18 people and important economical regions in northern Europe against sea level  
19 rise. We propose the construction of a Northern European Enclosure Dam  
20 (NEED) that stretches between France, the United Kingdom and Norway.  
21 NEED may seem an overwhelming and unrealistic solution at first. However,  
22 our preliminary study suggests that NEED is potentially favorable financially,  
23 but also in scale, impacts and challenges compared to that of alternative solu-  
24 tions, such as (managed) migrations and that of country-by-country protection  
25 efforts. The mere realization that a solution as considerable as NEED might  
26 be a viable and cost-effective protection measure is illustrative of the extraor-  
27 dinary global threat of global-mean sea level rise that we are facing. As such,  
28 the concept of constructing NEED showcases the extent of protection efforts  
29 that are required if mitigation efforts fail to limit sea level rise.

## 30 **Capsule Summary**

31 If climate change is left unmitigated the construction of a 637 km long Northern European Enclo-  
32 sure Dam (NEED) might be the most viable solution to protect Northern Europe against sea level  
33 rise.

### 34 **1. Scaling a solution to the problem**

35 Current global mean temperature is about 1°C above pre-industrial levels (Haustein et al. 2017),  
36 while implemented policies imply a further global warming up to 2.6-3.1 °C by 2100 (Rogelj et al.  
37 2016) or 2.0-4.9 °C overall (Raftery et al. 2017). Global-mean sea level rise (SLR) lags behind  
38 global-mean temperature rise, but is accelerating and has risen over 21 cm since 1880 (Church  
39 and White 2011). It is virtually certain that global mean SLR will continue beyond 2100 (Church  
40 et al. 2013). A baseline of 2.3 m global mean SLR per °C is predicted (Levermann et al. 2013),  
41 suggesting an unavoidable 5 – 11 m rise over the next centuries to millennia. High-end scenarios  
42 predict over 10 m global-mean SLR by 2500 (DeConto and Pollard 2016; Edwards et al. 2019),  
43 with a possible 1 – 2 m by 2100 (Jevrejeva et al. 2014; Kopp et al. 2014; Bars et al. 2017). In  
44 short, global-mean SLR may pose an unprecedented threat to society as we know it.

45 The magnitude of the threat that SLR may pose demands a response with a solution that reflects  
46 the scale of the problem. On these grounds, we propose the construction of the Northern Euro-  
47 pean Enclosure Dam (NEED) that disconnects the North and Baltic Seas from the Atlantic Ocean,  
48 to protect 15 Northern European countries from global-mean SLR. This can be achieved by con-  
49 structing two enclosure dams (Fig. 1). The southern part of NEED connects France (near Brest)  
50 to the south-west coast of England and measures 161 km in length with an average depth of about  
51 85 m and a maximum depth of 102 m. The Northern part of NEED extends from the north-east  
52 tip of Scotland, via the Orkney and Shetland Islands to Bergen in Norway. The northern part has

53 a total length of 476 km and average depth of 127 m with a maximum of 321 m in the Norwegian  
54 Trench. The two components together are referred to as NEED and have a total length of 637  
55 km. The construction of NEED would protect coastal communities that under current population  
56 density consist of about 25 million people below 2 m SLR while 55 million live below 15 m SLR  
57 (inset Fig. 1). If constructed, NEED would be one of the largest civil-engineering challenges ever  
58 faced. Alternative configurations of NEED are considered less effective (Appendix A).

59 NEED may seem an overwhelming and unrealistic solution at first. Regardless, we here present  
60 preliminary quantification and thoughts on the financial feasibility, social-political considerations,  
61 environmental impacts and technological challenges of NEED compared to that of alternative  
62 solutions, such as (managed) migrations and that of country-by-country protection efforts. In  
63 doing so, we arrive at an alarming conclusion; a solution as considerable as NEED might be a  
64 viable and cost-effective protection measure for even a few meters of SLR. For northern Europe,  
65 NEED may therefore be preferred over the alternative solutions. This conclusion reflects the  
66 magnitude of the threat that society is facing as a result of global-mean SLR. We here do not and  
67 cannot conclusively determine if NEED could and should be constructed. Yet, we do emphasize  
68 that the conclusions of our preliminary findings advocate for immediate action to intensify and  
69 further climate mitigation efforts, so that solutions with a scale and impact such as NEED are not  
70 going to be required.

## 71 **Alternative Solutions**

72 In order to place NEED in context of alternative solutions, we compare with other strategies to  
73 cope with (local) SLR. These can be categorized into 1) no action, 2) protection, or 3) managed  
74 retreat. Based on monetary value alone, the cost of no action exceeds that of protection and  
75 managed retreat by a factor 5 to 10 (Aerts et al. 2008; Kabat et al. 2009; Diaz 2016; Hinkel et al.

76 2014, 2018). Due to the additional non-monetary losses and associated possible social-political  
77 instabilities of no action (Adger et al. 2009), we only consider protection and managed retreat as  
78 practical solutions.

79 Managed retreat could potentially be less expensive than protection in certain locations (Diaz  
80 2016) and may theoretically be a good solution when implemented over long periods of time, well  
81 before a potential disaster occurs (Nicholls and Klein 2005; Dronkers et al. 1990a). In the case of  
82 SLR this requires immediate implementation. However, managed retreat leads to intangible costs  
83 such as large social and psychological difficulties in displacing people from their homes as well  
84 as cultural-heritage loss. Related migration can lead to national and international social-political  
85 instability, forcing decision-makers to shy away from spurring processes to facilitate managed  
86 retreat (Hino et al. 2017). Consequently, managed retreat is currently not widely implemented and  
87 arguably not a viable solution to timely address the threat of SLR.

88 If we accept the reasoning provided above, we are left with protection as the most realistic  
89 solution. With economic and population growth in coastal areas, protection also becomes increas-  
90 ingly more worthwhile, while encouraging a proactive rather than reactive attitude to the threat of  
91 global-mean SLR (Nicholls 2011). Current protection measures are implemented on a country-  
92 by-country (national) basis. Instead, NEED could offer a concerted effort to address protection of  
93 coastal zones across Europe against SLR (Tol et al. 2008).

94 From the forgoing discussion we conclude that to understand how NEED compares to other  
95 solutions, we only have to compare NEED against national-based protection, as that seems to  
96 be the most viable ongoing measure. In what follows we will therefore provide a preliminary  
97 discussion on the technical challenges, financial feasibility and environmental, social and political  
98 impacts of NEED, with respect to that of national-based protection. To our surprise, NEED can  
99 sometimes be conceived as a better solution than continuing future upgrades of ongoing efforts.

100 That a solution as radical as NEED has the potential to be preferred over ongoing protection  
101 measures, is a direct reflection of the magnitude of the threat that SLR poses.

## 102 **Technical considerations for constructing NEED**

103 There is substantial expertise available with regards to engineering of dikes, enclosure dams,  
104 and land reclamation projects. The largest constructed enclosure dams to date are the Afsluitdijk  
105 (Netherlands) and the Saemangeum Seawall (South Korea, Fig 2). The Afsluitdijk<sup>1</sup> is 32 km long,  
106 about 11 m in height and 90 m wide. The Saemangeum Seawall<sup>2</sup> is 33 km long, 36 m height on  
107 average (maximum of 54 m) and 290 m wide. These dimensions are not far off those required for  
108 the construction of NEED-south and NEED-north near the Orkney and Shetland islands. However,  
109 we expect a substantial but surmountable technological challenge for the part of NEED-north that  
110 crosses the Norwegian Trench with depths over 300 m. Fixed oil rigs are feasible in depths over  
111 500 m, while moored oil rigs operate in waters over 2000 m depths, indicating that having fixed  
112 constructions over 300 m depths is possible. Although dams have different requirements than oil  
113 rigs, this is encouraging for the possibility of constructing NEED.

## 114 *River Discharge*

115 Enclosing the North and Baltic Seas will yield a net freshwater discharge of  $40.000 \text{ m}^3 \text{ s}^{-1}$  into  
116 the basin (Appendix B). The discharge would lead to a SLR of  $0.9 \text{ m year}^{-1}$  within the enclosure  
117 and must therefore be pumped out into the Atlantic Ocean (Appendix B). Recently, a pumping  
118 station with a capacity of  $550 \text{ m}^3 \text{ s}^{-1}$  was taken in operation in New Orleans (Orleans 2015),  
119 while the Dutch Afsluitdijk will install two new pumping stations with a capacity of  $400 \text{ m}^3 \text{ s}^{-1}$

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<sup>1</sup>[https://deafsluitdijk.nl/wp-content/uploads/2014/06/Startdocument-planuitwerking-Afsluitdijk\\_](https://deafsluitdijk.nl/wp-content/uploads/2014/06/Startdocument-planuitwerking-Afsluitdijk_)

tcm174-355254.pdf

<sup>2</sup><http://www.korea.net/NewsFocus/policies/view?articleId=89560>

120 each<sup>3</sup>. As such, the discharge can be accounted for with less than 100 of such pumping stations,  
121 while we may expect more efficient and higher capacity pumps likely to become available in the  
122 future. The discharge will also lead to freshening of the basin and reduce the salinity by a factor  
123 10 in about 100 years (Appendix B). The freshening is expected to affect ecosystems, biodiversity  
124 and the fishing industry (discussed later).

### 125 *Effects on the Maritime Industry*

126 The construction of NEED would significantly impact the maritime industry. The busiest trading  
127 ports in Europe (Rotterdam, Antwerp, Hamburg, Bremerhaven) lie within the enclosure. Without  
128 a proper solution to reduce the impact of NEED on the maritime industry, NEED would be a less  
129 viable solution for protection against SLR. Solutions are available, as NEED could for example  
130 incorporate sluice gates to allow for a continuation of ongoing shipping traffic. Sluice gates al-  
131 lowing for some of the largest ships in the world are already operational in the Netherlands and  
132 Belgium. Alternatively harbours could be build on the ocean-side of NEED from where goods  
133 could be transferred to trains or to vessels operating within the enclosure.

134 Regardless, the effect of NEED on the maritime industry will remain uncertain, both economi-  
135 cally and technically. However, it is certain that without the construction of NEED, the maritime  
136 industry will also be economically affected and technically challenged as SLR will force ports to  
137 relocate, or adopt and continuously upgrade their protection measures.

### 138 *Remaining technical challenges*

139 Assuming a dam with a middle width of 50 m, two sloping sides with a 1:2 (height:width) ratio  
140 (Jonkman et al. 2013), and adding 20 m to the ocean depth to take into account future global-mean

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<sup>3</sup><https://www.deafsluitdijk.nl/wp-content/uploads/2014/05/DNA-druk-30april.pdf>

141 SLR, the volume of NEED-south and NEED-north are 4.6 and 31.6 km<sup>3</sup>, respectively. With most  
142 dams made out of a sand- or clay-like material, building NEED would require about 51 billion  
143 tons of sand (using a density for sand of 1400 kg m<sup>-3</sup>), which is equal to about one year worth of  
144 global sand use (Peduzzi 2014). With sand becoming an increasingly scarcer material (Torres et al.  
145 2017), the availability, sourcing and transport of building material and related energy cost to build  
146 and maintain the enclosure could pose limitations on the ability to construct NEED. However,  
147 we argue that constructing new coastal defenses and maintaining, upgrading and expanding the  
148 thousands of kilometers of coastal defense that are already in place to protect Northern European  
149 coastal communities will also provide complex technological challenges that may not be easy to  
150 overcome. As such, these challenges could well exceed those that arise when constructing NEED,  
151 showcasing that no solution will be straightforward when dealing problems as complex as SLR.  
152 As such, solutions of the extent as NEED are to be considered in shaping our future protections  
153 measures against global SLR.

### 154 **Financial Feasibility of NEED**

155 We here provide a back-of-the-envelope estimate of the costs of constructing NEED. We do so  
156 by scaling up the construction costs of several existing projects.

157 The most recent and comparable construction to NEED is that of the 33.9 km long Saemangeum  
158 Seawall<sup>4</sup>. Using the ratio of the volume of the Saemangeum Seawall (0.34 km<sup>3</sup>) and of NEED  
159 (36.1 km<sup>3</sup>), multiplied by the cost of the Saemangeum Seawall (1.83 billion Euro, 2018 value), we  
160 find an estimate of 192 billion Euro to construct NEED. The Maasvlakte 2, is a 20 km<sup>2</sup> extension  
161 of the Rotterdam harbour that includes hard and soft flood protection and basic infrastructure such  
162 as quays, rail track and roads<sup>5</sup>. Land was reclaimed from 17 m depth to 5 m above sea level, using

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<sup>4</sup><http://www.korea.net/NewsFocus/policies/view?articleId=89560>

<sup>5</sup><https://www.maasvlakte2.com/en/index/>



163 0.24 km<sup>3</sup> of sand at a total cost of 3.38 billion Euro (2018 value). When we use volume to scale  
164 up the total cost (including infrastructure) we estimate a cost of 508 Billion Euro to construct  
165 NEED. Finally, by assuming that dike-height and construction costs scale linearly and with an  
166 upper estimate of 42 million Euro per km for an enclosure dam at depths of 10 meters (Dronkers  
167 et al. 1990b; Jonkman et al. 2013), we estimate 313 billion Euro for the construction of NEED.

168 In addition to the construction of the dam itself, several discharge pumping stations must be  
169 included. When considering the total discharge scaled with the cost and capacity of the pumps of  
170 either the Afsluitdijk (200 million Euro) or New Orleans (500 million Euro), this would add an  
171 additional 20-33 billion Euro. If the construction of sluices is required, this would add additional  
172 costs.

173 Combining all the above, we estimate the total costs to be roughly [250-550] billion Euro. When  
174 assuming a 20-year construction time over which to spread the costs, this gives an annual expense  
175 of [0.07 - 0.16] % of the combined Gross Domestic Product (GDP) of the 15 involved countries<sup>6</sup>.  
176 The UK, Netherlands, Germany, Belgium and Denmark would likely drive the construction of  
177 NEED because of their awareness of SLR, vulnerability or both (Tol et al. 2008). For these 5  
178 countries alone, the total expenses would amount to [0.15 - 0.32] % of their GDP, annually for 20  
179 years. These numbers are achievable and pose no financial limitation, even when fewer countries  
180 contribute.

### 181 *Comparing NEED to ongoing national protection measures*

182 With about a third of the country and 4 million people already below sea level, the Netherlands  
183 currently has about 3600 km of flood protection in place against flooding from rivers and SLR

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<sup>6</sup>using 2019 GDP rates, downloaded from <https://www.imf.org/external/datamapper/PPPGDP@WEO/OEMDC/ADVEC/>

184 along the coast (Kok et al. 2008). The protection consists of hard protection (dikes, enclosure  
185 dams), soft protection (beaches nourishment, dunes) and managed flooding (van Staveren et al.  
186 2014). Although the Netherlands may be able to continue current protection measures for 2-3 m  
187 SLR (Hinkel et al. 2018; Stronkhorst et al. 2018), over 5 m of SLR leads to protection costs up to  
188 18 billion Euro a year (Olsthoorn et al. 2008; Stolwijk and Verrips 2000) and exceed the cost of  
189 evacuation (Hinkel et al. 2018), while also reaching technical limitations (Tol et al. 2006).

190 A low-end estimate suggests Dutch protection will increase from 0.35 to possibly 1.5 billion  
191 Euro per year in 2200 for 2 m SLR, with a total cost of over 100 Billion Euro (Kok et al. 2008).  
192 Other estimates suggest that continuing ongoing protection measures in the Netherlands for SLR  
193 up to 1.5 m in 2100, the cost range from 1.6 to 3.1 billion Euro per year until 2050 with an inte-  
194 grated costs of 32-140 billion Euro in 2100 (0.1 to 0.5 % of the GDP annually) (Aerts et al. 2008;  
195 Kabat et al. 2009; Hinkel et al. 2018). In short, for only 1.5 m SLR, protecting the Netherlands  
196 is about 1/3 of the costs of NEED. For more SLR, protection quickly becomes technically and  
197 financially challenging and possibly unsustainable. Therefore, we argue that integrated over the  
198 next 100-200 years, even for the Netherlands alone, NEED may both technically and financially  
199 be a better solution than scaling up existing protection measures.

200 For countries other than the Netherlands, there are fewer estimates available that detail costs of  
201 protection against SLR, but we here discuss a few. In Germany, a SLR of 1 m would put more than  
202 300,000 people at risk in the coastal cities and communities, and economic values endangered by  
203 flooding and erosion would amount to more than 270 billion Euro (Sterr 2008). With 3700 km  
204 of German coast, ongoing improvements of SLR protection measures may become too costly and  
205 alternative measure may have to be found (Sterr 2008). In 1990 it was estimated that 80 billion  
206 USD (140 billion Euro in 2018 values) of protection cost were needed to protect Western and

207 Northern Europe and the Baltic coast against a 1 m SLR (Dronkers et al. 1990b). As SLR may  
208 already reach 1 m in 2100, actual costs are likely to quickly become much higher.

### 209 *NEED as the optimal financial solution*

210 Based on the discussion above, we conjecture that protection of other coastal areas and cities  
211 against SLR exceeding 2 m, will quickly become multi-billion euro investments. For SLR of even  
212 a few meters, we expect that the integrated cost of individual protection of all 15 countries together  
213 far exceeds the costs of constructing NEED. For protection against long term SLR projection (>  
214 10 m), NEED is almost certainly the least costly option.

### 215 **Furthering the debate**

216 Technical and financial consideration on constructing NEED have so far not excluded NEED as  
217 a possible solution to address the threat of SLR to Northern Europe. Regardless of the initial reluc-  
218 tance to construct NEED, this motivates to further progress the debate and provide our preliminary  
219 view on the possible impact of NEED on the environment, society and politics.

220 We do so by focusing on the impact of NEED on ocean dynamics, which describes fundamental  
221 changes that feed into higher order changes such as that of biodiversity. To remain within the  
222 scope of this study, we only roughly extrapolate the dynamical results to gain some preliminary  
223 insight of other major impacts that may be expected.

### 224 *Impact on ocean dynamics and the environment*

225 The impact of NEED on ocean circulation is quantified using simulations with a version of  
226 the numerical ocean model NEMO that explicitly resolves tides (details in Appendix C). The

227 computational domain covers the North-East Atlantic including the North Sea. The results are  
228 shown for simulations with and without NEED constructed (Fig. 3).

229 Under current circumstances, a tidal Kelvin wave propagates around the North Sea basin in an  
230 anti-clockwise manner, leading to large tidal amplitudes ( $> 1$  m) and velocities ( $> 2$  m s<sup>-1</sup>) (Otto  
231 et al. 1990) (Fig. 3a). This sets up a circulation in which water is entering the North Sea between  
232 the Orkney and Shetland Islands and exiting along the Norwegian coast. Due to the construction  
233 of NEED, the Kelvin wave is obstructed from entering the basin and the tidal amplitude inside the  
234 basin becomes very small (Figs. 3b and C3). Instead, the new geometry causes the tidal amplitude  
235 to increase by about 0.7 m along the coasts of South-Western England and Wales and about 0.4  
236 m for North-Western England (Figs. 3 and A1). With NEED constructed, an anti-clockwise  
237 circulation is set up inside the North Sea basin that is driven by wind, baroclinic circulation from  
238 freshwater discharge and very small tidal motions excited within the basin itself. Furthermore,  
239 with the changes in tides and circulation due to the construction of NEED, there should also be an  
240 associated change in the location of tidal energy dissipation and mixing. This could, for example,  
241 influence overturning circulation outside of the basin.

242 As such, constructing NEED will unquestionably have a large impact on the circulation and ex-  
243 change of nutrients, sediment and small marine life within the enclosure and possibly outside of  
244 the enclosure in the Atlantic ocean and along the European Shelf. Changes in atmospheric circu-  
245 lation and rain patterns could also occur. Finally we note that it remains unclear if the freshening  
246 of the enclosed basin can be compensated for. Such compensation could require hundreds of de-  
247 salinisation plants and/or a drainage system. The later would require additional pumps. Without  
248 compensation for the freshening however, wholesale ecosystem changes will occur.

249 In short, NEED will heavily impact both marine and terrestrial ecosystems inside and outside  
250 of the enclosure and as such also have social and cultural implications and impact the tourism

251 and fisheries industries. Although the exact details and extent of the consequences for the envi-  
252 ronment are beyond the scope of this study, certain consequences will oppose people to the idea  
253 of constructing NEED. Alternative solutions however, will undoubtedly also lead to irreversible  
254 environmental changes that may be equally undesirable as those associated with the construction  
255 of NEED. Therefore the only way to limit any such impacts is to limit global-mean SLR itself.  
256 This can only be achieved by immediate implementation of climate change mitigation efforts such  
257 as that of reducing cumulative carbon emissions (Clark et al. 2018).

### 258 *Social and cultural implications*

259 The impact of social and individual factors such as loss of places and culture are difficult to  
260 quantify and often subjective, but are real for those experiencing them (Adger et al. 2009). There-  
261 fore such less-quantifiable impacts are important and can limit viability of adaptation measures  
262 and warrant a discussion (Stern et al. 2006).

263 Forced migration leads to loss of property, cultural heritage (Marzeion and Levermann 2014) and  
264 can cause mental and physical health problems (Schwarz 1997; Oliver-Smith 1991), and a large  
265 burden on the economical, social and cultural values in the host area (Wood 1994; Dadush and  
266 Niebuhr 2016). Accumulated over a large population (>25 million people for only 2 m SLR (inset  
267 Fig. 1), this can significantly disrupt and destabilize societies and cause (inter)national tension and  
268 conflict, beyond the directly affected coastal communities (Hauer et al. 2016; Hauer 2017; Aerts  
269 2017). We therefore take the approach that the adaptation measure with the least disruption of  
270 the established society is the least limiting adaptation measure with respect to social and cultural  
271 values. In that view, protection is generally preferred over (managed) migration.

272 Unfortunately, even protection measures may lead to conflicts and can impact human rights  
273 (Robinson and Shine 2018). An important example is forced relocation to make space for new

274 constructions or enlargements of existing protection structures such as dikes. NEED however,  
275 would significantly reduce the total length of required protection measures and place them in  
276 areas with a low population density or in the sea. This minimizes the number of people that are  
277 negatively affected and in that regard NEED could be a preferred solution. The conglomeration  
278 of all social and cultural advantages and disadvantages of NEED will have to be compared and  
279 contrasted against that of alternative solutions.

280 We hope that the mere suggestion of NEED as a solution, and associated protest, may instigate  
281 a thought process that sparks public awareness of the threat that SLR poses, possibly clearing a  
282 path for global scale action to address long-term climate change related threats.

### 283 *Political Considerations*

284 Because SLR is a slow but unstoppable process, there is a central role for long-term coastal  
285 adaptation strategies (Döös 1997; Hinkel et al. 2014). Adaptation efforts require substantial insti-  
286 tutional, structural and cultural change, while ongoing impacts are already evident (Hugo 2011;  
287 Church et al. 2013). Therefore, an immediate response is required to reduce the negative social,  
288 economical, political and cultural impacts of SLR (Dawson et al. 2005). Unfortunately, large un-  
289 certainty in quantifying emission scenarios and limited understanding of the Antarctic ice sheet  
290 dynamics (DeConto and Pollard 2016; Kingslake et al. 2017; Spence et al. 2017; Bell et al. 2017;  
291 Bronselaer et al. 2018), make it near impossible to construct a cost-benefit analysis (Hallegatte  
292 et al. 2016). This leads to divergent views among policy makers that delays the implementation  
293 of adaptation measures (Adger et al. 2009). Whether policy makers are capable of delivering a  
294 timely response that limits the negative impacts of SLR, is heavily contested (Olsthoorn et al.  
295 2008; Biesbroek et al. 2011).

296 Without new policy however, SLR will lead to unavoidable and irreversible loss of physical  
297 places, cultural heritage and environmental and ecological systems. In addition, landlocked Eu-  
298 ropean countries will also suffer from global-mean SLR as a result of changes in trade, migration  
299 and social-political instabilities (Bosello et al. 2012). Therefore the question is not if we should  
300 start adaptation efforts, but which adaptation measures we should start to implement right now.  
301 We take the stand that a policy that has the least direct impact on peoples daily life, at reasonable  
302 costs, has the largest potential to be implemented with the required urgency to be effective. As  
303 NEED would be constructed mostly in the sea (reducing direct impact on peoples lives) and may  
304 have financial advantages over individual protection measures, it could become a solution with  
305 which policy makers can concur.

306 A solution such as NEED requires individuals and policy makers to think in terms of a collabo-  
307 rative and pro-active approach that spans across political parties, countries, and generations. That  
308 is, an European-wide endeavor that reduces financial costs, improves quality of protection mea-  
309 sures, reduces local impacts and boost international political and economical ties. As such, NEED  
310 represents a solution of the scale that is required to counter the threat we are facing.

### 311 *Other Mega-Enclosures*

312 Around the world we have identified various other regions in which Mega-Enclosures such as  
313 NEED could serve as a solution to protect against regional SLR. These are the 1) Irish Sea, 2)  
314 Japanese Sea, 3) Mediterranean Sea, 4) Baltic Sea alone (unless covered by NEED), 5) Red Sea,  
315 and 6) the Persian Gulf (Fig. 4). All these cases require future studies to asses if their potential  
316 construction is worthwhile. Furthermore, it has recently been suggested to build sea-walls around  
317 melting glaciers in Greenland and Antarctica (Moore et al. 2018). Such a construction may poten-  
318 tially reduce the global mean SLR due to melting, but there are many uncertainties related to the

319 concept (as with NEED) and there would still be some SLR due to thermal expansion. Due to tech-  
320 nical, geographical or financial limitation, many countries will not be able to protect themselves  
321 with large enclosures, such that their coastal communities remain unprotected. Hence, limiting  
322 future SLR by taking precautions now, remains the most effective way forward.

### 323 **Mitigation now, or NEED later**

324 It is perhaps impossible to truly fathom the magnitude of the threat that global-mean SLR poses.  
325 However, by conceptualizing the scale of the solutions required to protect ourselves against global-  
326 mean SLR, we aid our ability to understand this impending danger. The example we provide here  
327 is the construction of a 637 km long Northern European Enclosure Dam (NEED) to protect 15  
328 Northern European countries against global-mean SLR. As immense as this solution may seem,  
329 our preliminary study suggest that NEED is comparable or sometimes favoured in scale, impacts  
330 and challenges to any existing alternative solutions, therefore warranting further investigation.  
331 This realization thus illustrates the extraordinary global threat of global-mean SLR that we are  
332 facing. However, solutions such as NEED are symptomatic treatments of the effects of climate  
333 change. The best solution will always be treatment of the cause: human-caused climate change. If  
334 however climate change is left unmitigated, only solutions as impact-full as NEED, or worse, will  
335 remain. We therefore advocate for immediate action to further intensify climate mitigation efforts  
336 so that global-mean SLR can be limited and there will be no need for NEED.

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344 ing the NEMO ocean model". S.G. acknowledges support from the Australian Research Council  
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### 348 **Data availability**

349 The output data from the numerical simulations that have been used in this study have been  
350 deposited at GEOMAR and are publicly available at [https://thredds.geomar.de/thredds/  
351 kjellsson\\_et\\_al\\_2019\\_review/catalog.html](https://thredds.geomar.de/thredds/kjellsson_et_al_2019_review/catalog.html). The Gridded Population of the World  
352 (GPW), v4.10 data (CIESIN 2017) that support the findings of this study are available from  
353 [http://sedac.ciesin.columbia.edu/data/set/gpw-v4-population-density-rev10/  
354 data-download](http://sedac.ciesin.columbia.edu/data/set/gpw-v4-population-density-rev10/data-download). The 2-Minute Gridded Global Relief Data (ETOPO2v2) data (Smith and  
355 Sandwell 1997) that support the findings of this study are available from  
356 <https://www.ngdc.noaa.gov/mgg/global/etopo2.html>. The Common Ocean Reference  
357 Experiment (CORE.2) Global Air-Sea Flux Dataset (Yeager and Large 2008) that support the  
358 findings of this study are available from  
359 <https://rda.ucar.edu/datasets/ds260.2/#!description>. TPXO9 tidal data set is  
360 available from  
361 <https://www.tpxo.net/global/tpxo9-atlas>

## 362 **Code availability**

363 The scripts used to generate figures and statistics that support this study are available at <https://git.geomar.de/joakim-kjellsson/nemo-scripts/tree/need>.  
364

## 365 APPENDIX A

### 366 **Alternative Configurations**

367 Alternative configurations at different locations would decrease the length and depth of NEED.  
368 For example, NEED-south could be moved to be parallel to the French-English Channel Tunnel.  
369 Numerical simulations show that such a configuration would reduce the tidal amplitudes at the  
370 west coast of England compared to the configuration in Fig. 1. However, it would increase the  
371 tidal amplitudes in the English Channel and also leave many of the cities along the English channel  
372 unprotected (Fig. A1). In a similar way, NEED-north could be moved south, allowing for various  
373 possible combinations to connect the UK to Norway, possibly even via Denmark. This move  
374 mostly reduces dam-height but not length of the enclosure, while it may also amplify the tidal  
375 amplitude north of the enclosure and will reduce the number of people protected. Therefore, we  
376 think that the presented form of NEED is probably the optimal balance between financial and  
377 technical feasibility and population protection.

## 378 APPENDIX B

### 379 **Freshening of the basin**

380 Using both the CORE2 atmospheric data (Large and Yeager 2009) and ERA-Interim reanalysis  
381 (Dee et al. 2011), the net freshwater input into the enclosure is estimated to be at most  $40.000 \text{ m}^3$   
382  $\text{s}^{-1}$ , of which  $-24\,000 \text{ m}^3 \text{ s}^{-1}$  is due to evaporation  $E$ ,  $35.000 \text{ m}^3 \text{ s}^{-1}$  due to precipitation  $P$  and

383  $29.000 \text{ m}^3 \text{ s}^{-1}$  due to river runoff  $R$ . The enclosure has an area of about  $1.0 \times 10^6 \text{ km}^2$  (Smith  
384 and Sandwell 1997) which, combined with the net freshwater flux  $D = P + R + E$ , would lead to  
385 a SLR within the basin of  $\sim 0.9 \text{ m year}^{-1}$ . Therefore the  $40.000 \text{ m}^3 \text{ s}^{-1}$  of seawater would need  
386 to be pumped out of the basin into the Atlantic Ocean. The net input of freshwater would also  
387 cause a freshening of the basin. A freshening timescale can be calculated using the equivalent  
388 salt flux (Huang 1993; Nurser and Griffies 2019) and assuming that the amount of freshwater  
389 discharge  $D$  is pumped out with a salinity  $S$ . The change in salinity of the basin is then given by  
390  $dS/dt = -DS/V$ , where  $V \approx 5.8 \times 10^{13} \text{ m}^3$  is the volume of the North Sea basin and English  
391 Channel combined. The solution  $S(t) \sim \exp(-t D / V)$  can be used to infer the time it takes to  
392 reduce the salinity by a factor 10, which is  $\Delta t = VD^{-1} \ln(0.1) \approx 106$  years.

## 393 APPENDIX C

### 394 Numerical Model Details

395 The ocean circulation of the European shelf is simulated using the AMM7 configuration (O’Dea  
396 et al. 2017; Graham et al. 2018) of the NEMO ocean model v3.6 (Madec et al. 2017). The AMM7  
397 grid has a 7 km horizontal resolution with 51 vertical  $z - \sigma$  levels and explicitly simulates 15 tidal  
398 components (Q1, O1, P1, S1, K1, 2n2, Mu2, N2, Nu2, M2, L2, T2, S2, K2, M4) inside the model  
399 domain, including boundary conditions from the TPXO 7.2 Global Tidal Solution (Egbert and  
400 Erofeeva 2002) and the inverse barometer effect. Lateral boundary conditions of baroclinic veloc-  
401 ities and temperature and salinity are taken from a global simulation at  $1/4^\circ$  horizontal resolution  
402 (without tides) to the north, south and west (Graham et al. 2018). Boundary conditions of the  
403 Skagerrak basin are taken from a regional Baltic Sea simulation at  $1/60^\circ$  that resolves the Arkona  
404 basin flow. Atmospheric forcing is taken from ERA-Interim reanalysis (Dee et al. 2011). The  
405 model time step is 300s and a 10s subcycle for barotropic modes and uses a bi-Laplacian lateral

406 viscosity of  $A_{h,m} = -1.25 \cdot 10^{10} \text{ m}^4 \text{ s}^{-1}$  and a Laplacian lateral diffusion of  $A_{h,t} = 125 \text{ m}^2 \text{ s}^{-1}$ .  
 407 Vertical mixing is parametrized by the GLS scheme with settings equivalent to a  $k - \varepsilon$  scheme.

408 We perform three simulations of the year 1981, a control run (AMM7-CTRL), a run with NEED  
 409 as proposed in Fig. 1 (AMM7-NEED), and a run with NEED but NEED-south placed between  
 410 Dover and Calais (AMM7-TUNNEL). Amplitudes and phases for 15 tidal components in the  
 411 AMM7 simulation are calculated using the built-in harmonic analysis diagnostics in NEMO. We  
 412 compare and contrast the amplitudes and phases of the tidal components in our control simulation  
 413 AMM7-CTRL, to the TPX09 tidal solution which is based on a global barotropic model at  $1/6^\circ$   
 414 horizontal resolution and assimilates data from various satellite altimeter sources (Egbert and Ero-  
 415 feeva 2002). The AMM7-CTRL simulation accurately simulates the amplitudes and phases of the  
 416 major tidal components on the European shelf (Figs. C1 and C2) as previously found by other  
 417 studies (O’Dea et al. 2017; Graham et al. 2018). Constructing NEED leads to distinct modifica-  
 418 tions of the major tidal components (Fig. C3).

419 The barotropic stream function is calculated using the 5-daily meridional velocity as

$$\Psi(x, y) = \int_0^{H(x,y)} \int_{x_W}^{x_E} v \, dx \, dz, \quad (\text{C1})$$

420 where  $H(x, y)$  is the bathymetry, and  $x_W, x_E$  are the western and eastern boundaries of the domain.

421 The velocities shown in Fig 3c are computed by taking the time mean velocity over the 5-daily  
 422 output for the subsurface velocities and rotating them to be positive out of the North Sea, i.e.  
 423 approximately positive westward for SED and north-westward for NED. The velocities have been  
 424 interpolated from the  $z - \sigma$  vertical grid used in the model to fixed depth levels using the time-mean  
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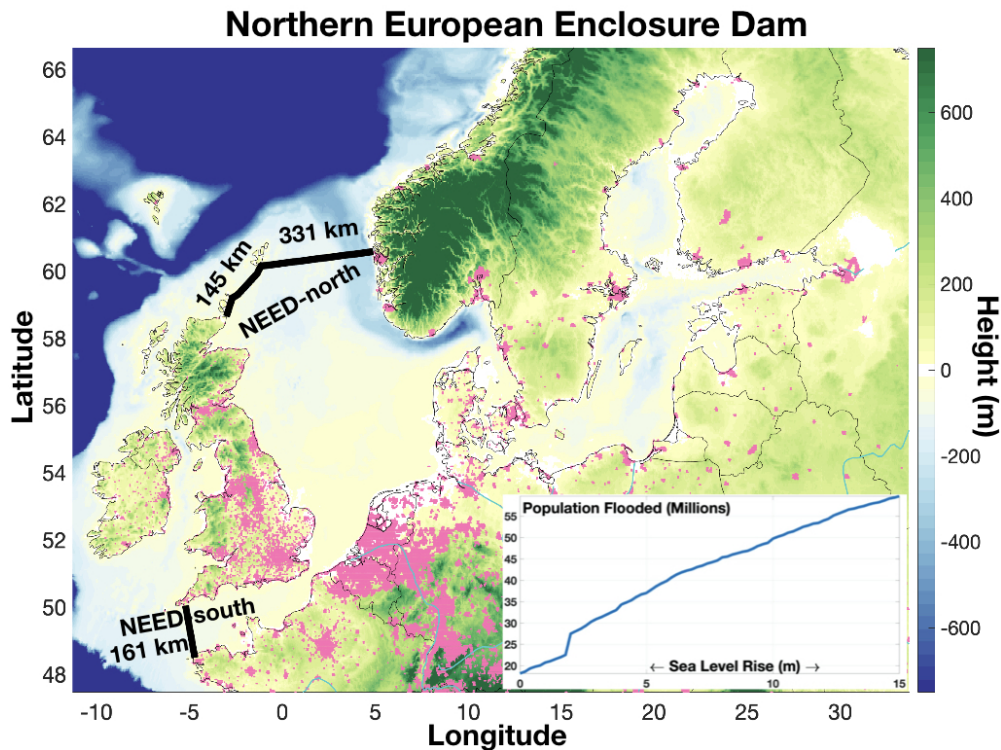
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613	<b>LIST OF FIGURES</b>	
614	<b>Fig. 1.</b>	The proposed location of the Northern European Enclosure Dam (NEED, thick black lines) superimposed on the topography (Smith and Sandwell 1997), combined with areas where the population density exceeds 200 persons km <sup>-2</sup> in the year 2020 (CIESIN 2017) (pink dots). We use the combination of this data to provide the number of people within the enclosure that will be submerged for a certain amount of sea level rise (inset). NEED-south runs from France (Ploudalmézeau, ~ 25 km north from Brest) to England (The Lizard Heritage Coast, ~ 100 km west from Plymouth) and measures 161 km in length and has an average ocean depth of about 85 m and a maximum depth of 102 m. NEED-north runs from northern Scotland (John o' Groats, ~ 200 km north of Aberdeen), via the Orkney Islands to the Isle of Noss (part of the Shetlands Islands) from where it crosses the North Sea to Bergen in Norway. Making use of the islands, the part from Scotland to the Isle of Noss is only 145 km length and averages 49 m depth. The crossing from the Isle of Noss to Norway measures 331 km length and has an average depth of 161 m, with a maximum depth of 321 m in the Norwegian Trench. The construction of NEED would protect coastal communities of 15 countries, namely Belgium, Denmark, England, Estonia, Finland, France, Germany, Latvia, Lithuania, Poland, Netherlands, Norway, Russia, Scotland, Sweden. This includes capital cities of Amsterdam, Copenhagen, Edinburgh, Helsinki, London, Oslo, Riga, Stockholm and Tallin, and major cities such as Bremen, Hamburg, Rotterdam, St. Petersburg and The Hague. . . . . 32
633	<b>Fig. 2.</b>	Shown here are aerial views of the the Saemangeum Seawall in South Korea (Source: <a href="https://structurae.net/en/photos/252428-saemangeum-seawall">https://structurae.net/en/photos/252428-saemangeum-seawall</a> ) and the Afsluitdijk in the Netherlands (Source: <a href="https://beeldbank.rws.nl">https://beeldbank.rws.nl</a> ), which are both over 30 km long. . . . . 33
636	<b>Fig. 3.</b>	The circulation and Sea Surface Height (SSH) for a scenario without and with NEED constructed (Panel A and B, respectively). The SSH is assessed by taking the 95 <sup>th</sup> percentile of the hourly SSH output from the numerical model run and given by the blue colors (Appendix C). Orange contours show the 0.2, 2, and 20 Sv contours of the barotropic stream function (1 Sv = 10 <sup>6</sup> m <sup>3</sup> s <sup>-1</sup> ). Solid contours indicate anti-clockwise flow. Panel C shows the bathymetry of the cross section traversed by NEED, split into its southern and norther components. Superimposed is the mean velocity as computed by the numerical simulation (described in Appendix C). Note that tidal velocities are averaged out, but could locally reach values over 1 m s <sup>-1</sup> . . . . . 34
645	<b>Fig. 4.</b>	Various other regions in which Mega-Enclosures such as NEED could serve as a solution to regional sea level rise. These are the Irish and Mediterranean Sea (A), Red Sea (B), Japanese Sea (C) and Persian Gulf (D). . . . . 35
648	<b>Fig. A1.</b>	The difference in 95 <sup>th</sup> percentile of hourly Sea Surface Height (SSH) output in model runs with and without NEED. The difference between normal circumstances and the “original” version of NEED (as Fig. 1) shows a strong increase in the 95th percentile SSH along the Western UK (left panel). The difference between normal circumstances and the “alternative” version of NEED (with NEED-south along the Channel Tunnel) shows a strong increase in the 95th percentile SSH along the French-English channel, and less so along the Western UK (right panel). . . . . 36
655	<b>Fig. C1.</b>	Amplitudes of the major tidal components in TPX09 tidal analysis and the AMM7-CTRL simulation. . . . . 37
657	<b>Fig. C2.</b>	Phases of the major tidal components in TPX09 tidal analysis and the AMM7-CTRL simulation. . . . . 38

659 **Fig. C3.** Amplitudes for the major tidal components in AMM7-NEED (with NEED constructed) and  
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661 the west coast of England and Wales. . . . . 39



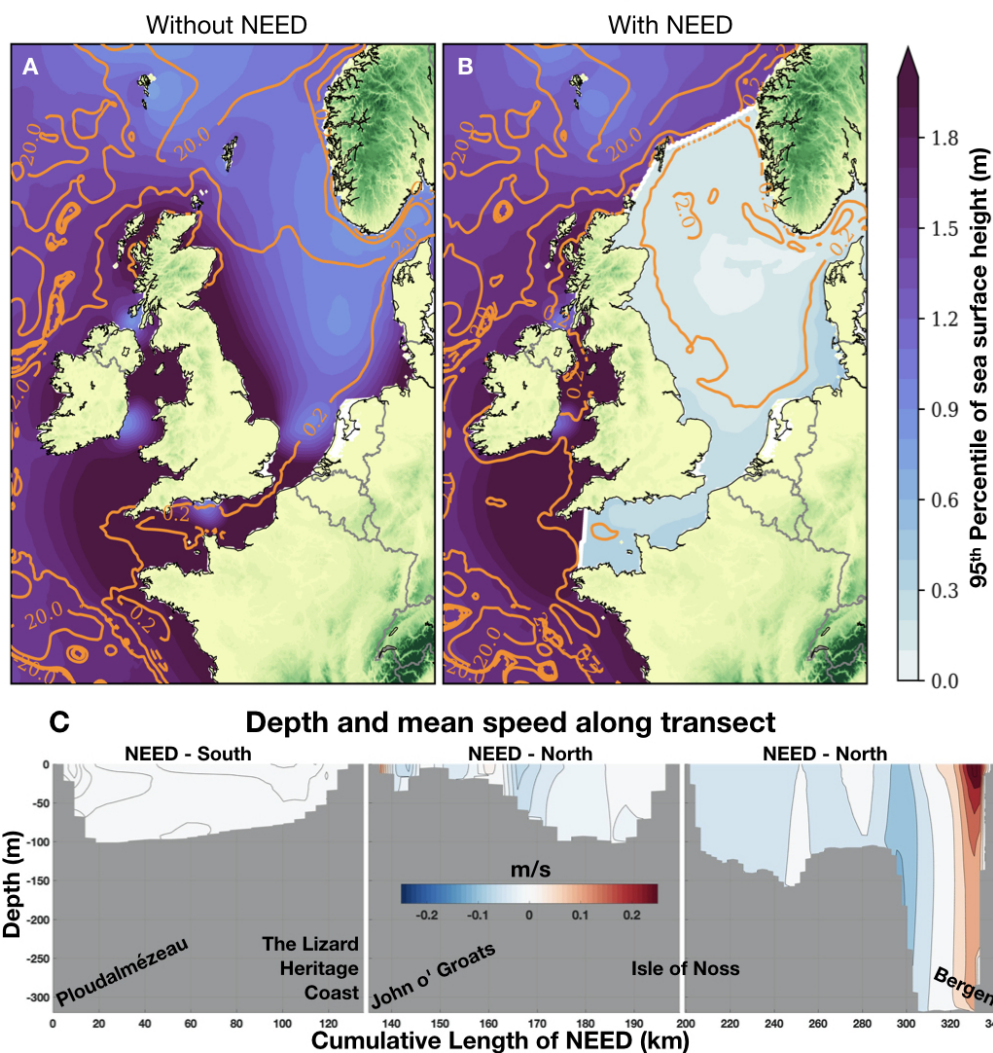
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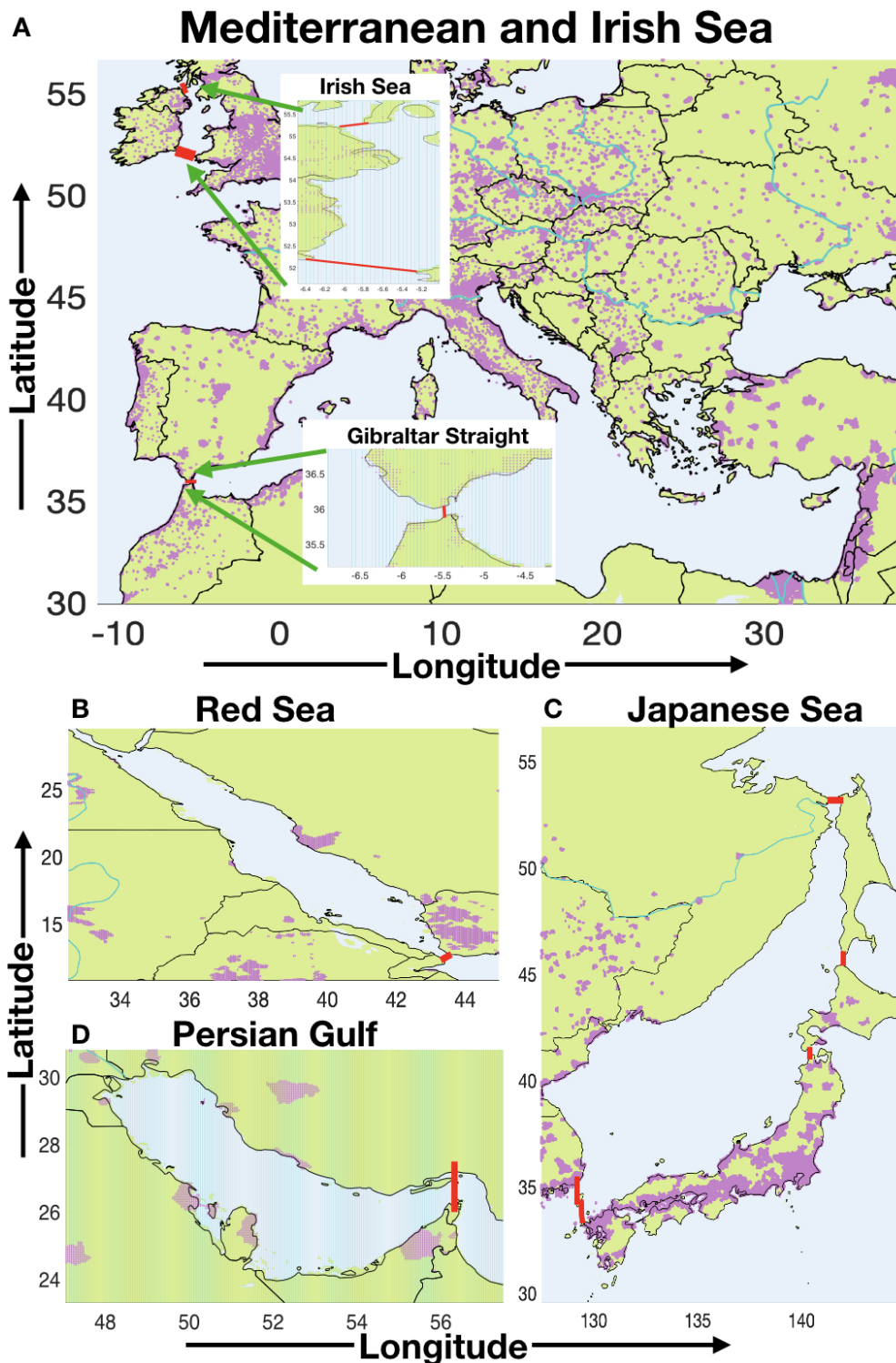


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## Circulation and tidal amplitude

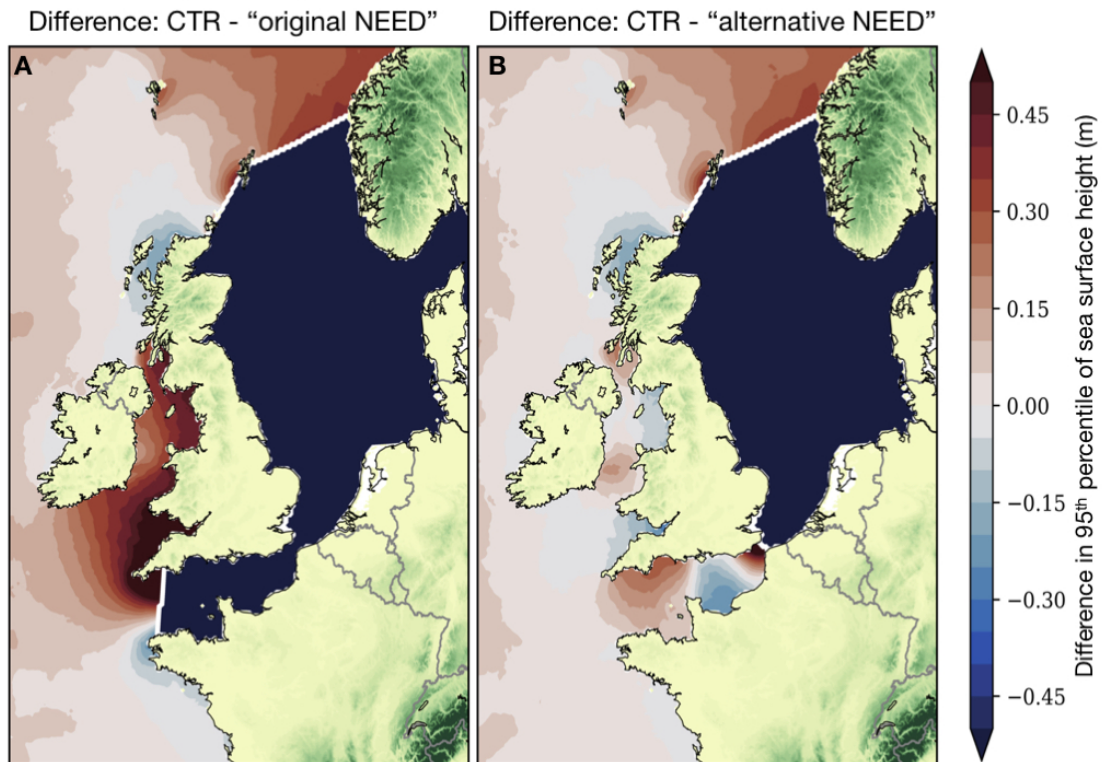


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## Comparing tides, before and after the constructions of NEED.



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# Comparing model tides to “real” tides - Amplitude

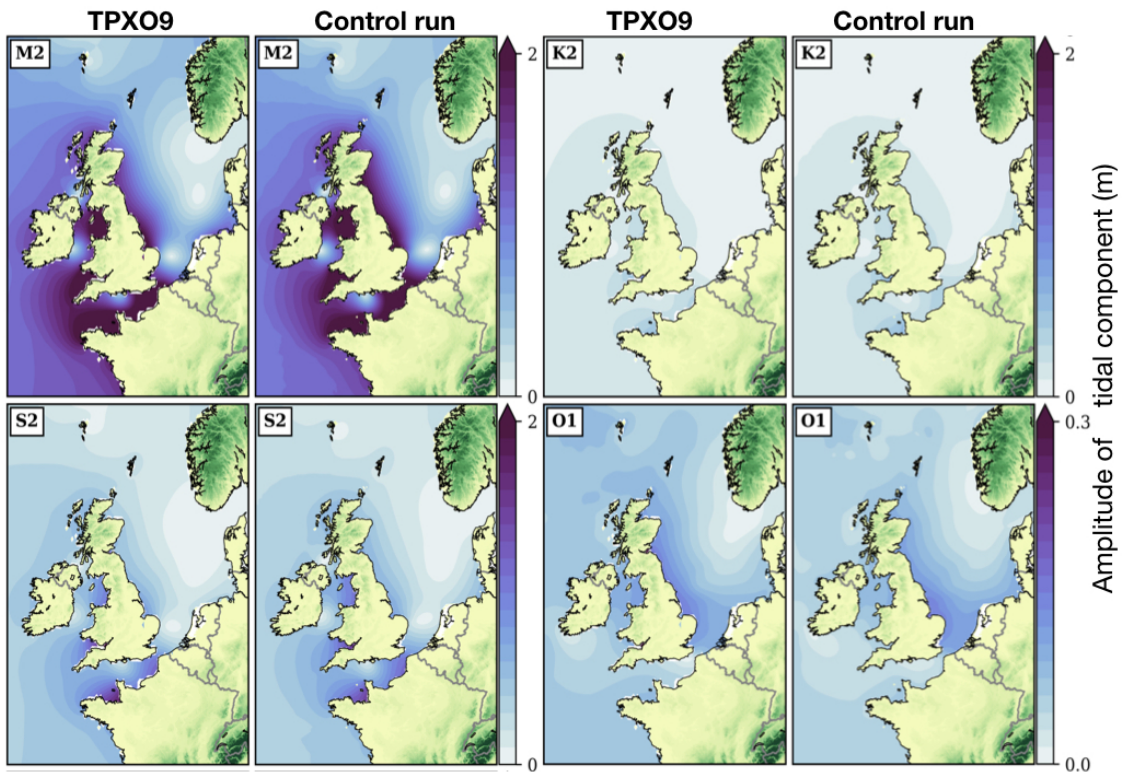


Fig. C1. Amplitudes of the major tidal components in TPX09 tidal analysis and the AMM7-CTRL simulation.

## Comparing model tides to “real” tides - Phase

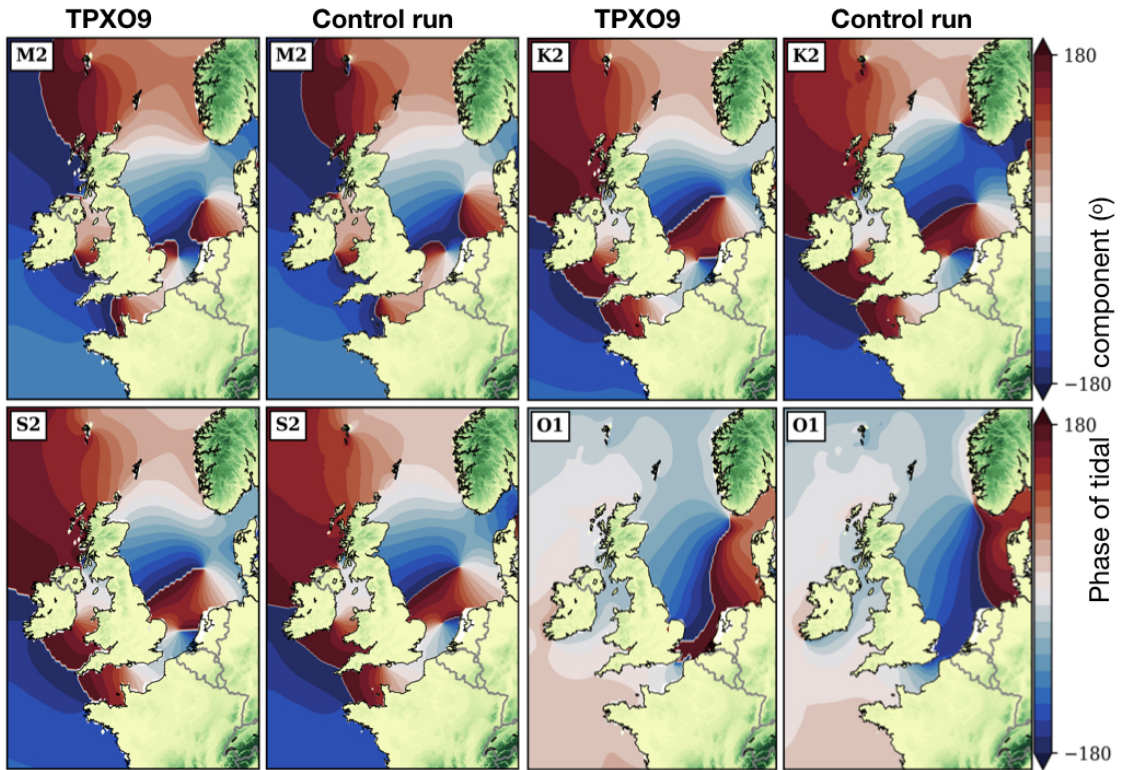
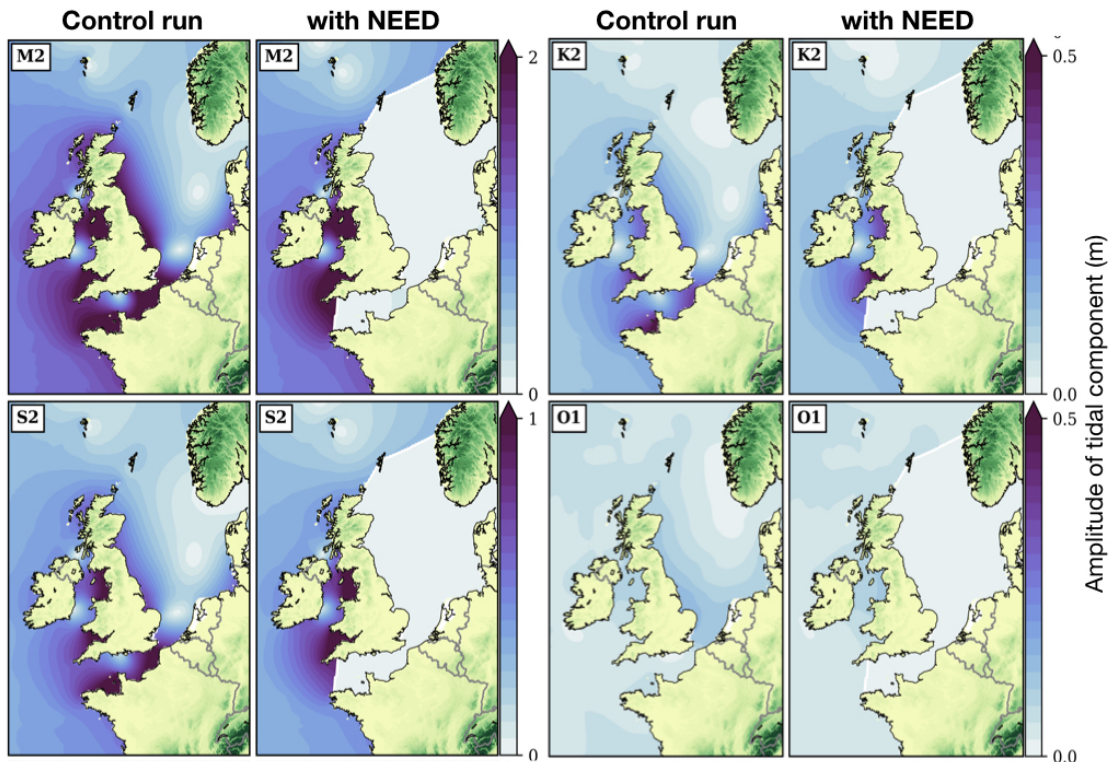


Fig. C2. Phases of the major tidal components in TPX09 tidal analysis and the AMM7-CTRL simulation.

## Tidal Amplitudes with and without NEED



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